STATE OF ARIZONA FILED 1 **GRANT WOODS** Attorney General 2 SHELBY L. CUEVAS, #016253 JUN 3 0 1998 Assistant Attorney General 3 Consumer Protection & Advocacy Section DEPT. OF INSURANCE BY Kath 1275 West Washington 4 Phoenix, Arizona 85007-2997 Phone: (602) 542-7725 5 Fax: (602) 542-4377 Attorneys for Arizona Department of Insurance 6 7 STATE OF ARIZONA 8 DEPARTMENT OF INSURANCE 9 In the Matter of: No. 98A-064-INS 10 DOYLENE BARNES, d.b.a. POORMAN'S INSURANCE, FINDINGS OF FACT, CONCLUSIONS 11 OF LAW AND ORDER Respondent. 12 13 On May 27, 1998, the Arizona Department of Insurance (the "Department") issued a Notice of Hearing ("Notice") in this matter, a copy of which is attached and incorporated herein by this 14 reference. The Notice required Doylene Barnes d.b.a Poorman's Insurance ("Respondent") to provide 15 written answers to the allegations set forth in the Notice within twenty days of the issuance of the 16 17 Notice. As of this date, Respondent has failed to file an answer. On June 23, 1998, counsel for the Department filed a Request for Default and proposed Findings of Fact, Conclusions of Law and Order. 18 19 As of this date, Respondent has not responded to the Department's request. Pursuant to A.A.C. R20-6-20 106(D), a party that fails to file an answer within the time provided shall be deemed to be in default 21 and one or more of the allegations in the Notice of Hearing may be deemed to be admitted. 22 FINDINGS OF FACT 23 1. Notice was proper. 24 2. Doylene Barnes d.b.a. Poorman's Insurance is in default. 25 3. The allegations in the Notice of Hearing are deemed admitted. 26

: 36383

CONCLUSIONS OF LAW

- 1. The conduct alleged in the Notice of Hearing constitutes grounds for the Director to suspend, revoke or refuse to renew Ms. Barnes' license to transact insurance in Arizona, within the meaning of A.R.S. § 20-316(A).
- 2. The conduct alleged in the Notice constitutes grounds for the Director to impose a civil penalty against Respondent pursuant to A.R.S. §§ 20-316(C) and 20-456(B).
- 3. The conduct alleged in the Notice constitutes grounds for the Director to order Respondent to make restitution, pursuant to A.R.S. § 20-316(C).

ORDER

IT IS ORDERED:

- 1. All insurance licenses held by Doylene Barnes are revoked effective upon the issuance of this Order.
- 2. Respondent shall make restitution to Semsin Akkurt in the amount of One Thousand Two Hundred Forty-Eight Dollars (\$1,248.00); Gabino Fernandez in the amount of Eleven Dollars (\$11.00); and Yusuf Shabazz in the amount of Two Hundred Seventy Dollars (\$270.00).
- - 4. The hearing set for July 2, 1998 is vacated.

DATED this 29 day of June, 1998.

: 36383

JOHN A. GREENE, Director

Arizona Department of Insurance

1	COPY of the foregoing mailed this 30 day of June, 1998, to:	
2		
3	Robert I. Worth, Administrative Law Judge Office of Administrative Hearings 1700 West Washington, Suite 602	
4	Phoenix, Arizona 85007	
5	Charles R. Cohen, Deputy Director Gregory Y. Harris, Executive Assistant Director	
6	Maureen Catalioto, Licensing Supervisor John D. Gagne, Assistant Director	
7	Robert Hill, Investigator	
8	Arizona Department of Insurance 2910 North 44th Street, Suite 210 Phoenix, Arizona 85018	
9	*	
10	Shelby L. Cuevas Assistant Attorney General Consumer Protection & Advocacy Section	
11	1275 West Washington	
12	Doylene Barnes	
13	318 East Elm Phoenix, Arizona 85012	
14 15	Office of Administrative Hearings 1700 West Washington, Suite 602 Phoenix, Arizona 85007	
16		
17	Kathy Lender	
18		
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Consumer Protection & Advocacy Section

MAY 2 7 1998

STATE OF ARIZONA

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MAY 2 7 1998

RECEIVE PARTMENT OF INSURANCE

DEPT. OF THOURANCE BY_____

In the Matter of:	
DOYLENE BARNES, d.b.a.) No. 98A-064-INS
POORMAN'S INSURANCE,) NOTICE OF HEARING
Respondent.))

PLEASE TAKE NOTICE, that pursuant to the provisions of Arizona Revised Statutes ("A.R.S.") §§ 20-161 through and including 20-165 and 41-1061 through and including 41-1066 and 41-1092.01, the above-captioned matter will be heard before the Director of Insurance of the State of Arizona (the "Director"), or his duly designated representative, on the <u>2nd</u> day of <u>July.</u> 1998, at <u>9:00</u> o'clock a.m., at the Office of Administrative Hearings, 1700 West Washington Street, Capitol Tower, West Wing, Suite 602, Phoenix, Arizona (the "Hearing").

Motions to continue this matter shall be made in writing to the Administrative Law Judge not less that five (5) business days prior to the date set for the Hearing. A copy of any motion to continue shall be mailed or hand-delivered to the opposing party on the same date of filing with the Office of Administrative Hearings.

A.R.S. §20-164 entitles any person affected by this Hearing to appear in person and by counsel, to be present during the giving of all evidence, to have a reasonable opportunity to inspect all documentary evidence, to examine witnesses, to present supporting evidence, and to have subpoenas issued by the Administrative Law Judge to compel attendance of witnesses and production of evidence.

If Respondent is represented by counsel, the attorney shall be licensed to practice law in the State of Arizona or, if respondent is an insurer, it may be represented by a corporate officer, pursuant to A.R.S. § 20-161(B).

Pursuant to A.R.S. § 41-1092.07(D), a clear and accurate record of the proceedings will be made by a court reporter or by electronic means. Any party that requests a transcript of the proceeding

shall pay the cost of the transcript to the court reporter or other transcriber.

Questions concerning issues raised in this Notice of Hearing should be directed to Assistant Attorney General Shelby L. Cuevas (602) 542-7725, 1275 West Washington, Phoenix, Arizona 85007.

NOTICE OF APPLICABLE RULES

On January 23, 1992, the Arizona Department of Insurance adopted A.A.C. R20-6-101 through R20-6-115, setting forth the rules of practice and procedure applicable in contested cases before the Director of Insurance. The hearing will be conducted pursuant to these rules.

PURSUANT TO A.A.C. R20-6-106 RESPONDENT SHALL FILE A WRITTEN ANSWER WITH THE OFFICE OF ADMINISTRATIVE HEARINGS WITHIN TWENTY (20) DAYS AFTER ISSUANCE OF THIS NOTICE OF HEARING AND SHALL MAIL OR DELIVER A COPY OF THE ANSWER TO THE ASSISTANT ATTORNEY GENERAL DESIGNATED ABOVE. THE ANSWER SHALL STATE RESPONDENT'S POSITION OR DEFENSE AND SHALL SPECIFICALLY ADMIT OR DENY EACH ASSERTION IN THE NOTICE OF HEARING. ANY ASSERTION NOT DENIED SHALL BE DEEMED TO BE ADMITTED. ANY DEFENSE NOT RAISED IN THE ANSWER SHALL BE DEEMED WAIVED. IF AN ANSWER IS NOT TIMELY FILED, THE RESPONDENT SHALL BE DEEMED IN DEFAULT AND THE DIRECTOR MAY DEEM THE ALLEGATIONS ARE TRUE AND TAKE WHATEVER ACTION IS APPROPRIATE, INCLUDING SUSPENSION, REVOCATION, DENIAL OF A LICENSE, OR RENEWAL OF A LICENSE, IMPOSITION OF A CIVIL PENALTY AND/OR RESTITUTION TO ANY PARTY INJURED.

PERSONS WITH DISABILITIES MAY REQUEST REASONABLE ACCOMMODATIONS SUCH AS INTERPRETERS, ALTERNATIVE FORMAT, OR ASSISTANCE WITH PHYSICAL ACCESSIBILITY. REQUESTS FOR ACCOMMODATIONS MUST BE MADE WITH 72 HOURS PRIOR NOTICE. IF YOU REQUIRE ACCOMMODATIONS, PLEASE CONTACT THE OFFICE OF ADMINISTRATIVE HEARINGS AT (602) 542-0887.

The allegations supporting this Notice of Hearing are as follows:

- 1. Doylene Barnes ("Barnes") is currently licensed as a property and casualty agent and broker (License #829676). That license is due to expire May 31, 1998.
- 2. On December 12, 1994, Ms. Barnes filed a Certificate of Assumed Business Name with the Department which allows her to operate under the assumed business name of Poorman's Insurance ("Poorman's").

COUNT I

- 3. On November 21, 1995, Semsin Akkurt ("Ms. Akkurt") completed an application for automobile insurance for a Chevrolet Astro van through Robert Moreno Insurance Services of Arizona, Inc. Barnes accepted the application and a premium down payment in the amount of \$323 from Ms. Akkurt.
- 4. Also on November 21, 1995, Barnes received a premium finance agreement application from Ms. Akkurt through Dwight Financial. The amount to be financed was \$1833, and Ms. Akkurt's payments were to total \$2132.70.
- 5. On December 15, 1995, Robert Moreno notified Barnes that Ms. Akkurt's application had been rejected because the "risk is not eligible." In conjunction with the Notice of Rejection, Robert Moreno refunded Ms. Akkurt's premium.
- 6. Barnes' failed to advise Dwight Financial that the policy had not issued, nor did she refund Ms. Akkurt's premium. Ms. Akkurt continued to make monthly payments to Dwight Financial, despite the fact that there was no policy in force.
- 7. On February 8, 1997, Dwight Financial refunded to Ms. Akkurt the payments she had made to Dwight Financial on the nonexistent policy.

COUNT II

- 8. On November 21, 1996, Ms. Akkurt returned to Poorman's to "renew" her policy. Barnes accepted \$925 in cash as full premium from Ms. Akkurt.
- 9. Barnes accepted the premium but failed to forward the application to any insurer at that time.

- 10. On January 16, 1997, Ms. Akkurt's vehicle was damaged during a theft. Ms. Akkurt immediately reported the loss to Barnes.
- 11. On January 24, 1997, Arrowhead General Agency ("Arrowhead") received an undated application from Barnes and a check in the amount of \$198. The application was submitted on behalf of Ms. Akkurt and requested coverage effective November 21.
- 12. Barnes' Producer Agreement with Arrowhead requires her to submit all applications no later than five days following the policy's effective date and to promptly remit all premiums.
- 13. In a February 10, 1997 examination under oath, Barnes admitted that she had failed to submit Ms. Akkurt's 1996 application and premium to an insurance company, until after the loss occurred, at which time she submitted a falsified application to Arrowhead.

COUNT III

- 14. On or about February 6, 1996, Don Lynch ("Lynch") contacted Barnes to write an insurance policy for his business, L & L Hauling, Inc. ("L&L Hauling"). Barnes accepted an application and \$200.00 in cash premium from Lynch to purchase an annual policy of general liability insurance coverage for Lynch's business, L & L Hauling, Inc.
- 15. At that same time, Barnes issued Lynch a "Certificate of Coverage" to Lynch stating the insurer on the policy was Biltmore Insurance Group ("Biltmore"), policy #AP0004324.
- 16. Biltmore is not an insurer, rather, it is a general agent for several companies, including Aegis Security Insurance Company.
- 17. Lynch made several inquiries to Poorman's attempting to find out when L & L Hauling would receive an invoice for the remaining premium due on the policy. Barnes repeatedly assured Lynch that the policy was in force.
- 18. On or about August 10, 1996, Poorman's issued a Notice of Cancellation to L & L Hauling, stating that cancellation was for "Non-payment of Balance of Premium".
- 19. On or about August 15, 1996, Lynch contacted Biltmore regarding L & L Hauling's policy through Poorman's. At Lynch's request, Biltmore researched Policy #AP0004324 and found

that it had been assigned to another policyholder, involving neither Barnes nor Lynch.

- 20. Barnes has since admitted to the Department that she had no authority to bind Biltmore, and that she never submitted L & L Hauling's application or premium to any insurer.
 - 21. On or about October 2, 1996, Barnes returned L & L Hauling's \$200.00 premium.
- 22. From February through August, L & L Hauling had no general liability insurance coverage due to Barnes' actions.

COUNT IV

- 23. On or about June 30, 1997, Gabino Fernandez ("Fernandez") contacted Barnes to write an insurance policy for his Trike. Barnes accepted an application and \$144.00 in cash as premium from Fernandez to purchase a policy of liability insurance coverage for Fernandez's Trike.
- 24. At that same time, Barnes issued Fernandez an Arizona insurance ID card to Fernandez stating the insurer on the policy was Progressive Insurance effective June 30, 1997, Policy No. MC63 902, and a computer printout indicating the total premium for coverages and an undated receipt for \$144.
- 25. Upon learning that he did not have insurance with Progressive, Fernandez contacted Barnes. Barnes then assured Fernandez she would take care of the problem.
- 26. Subsequently, Barnes issued Fernandez an Arizona insurance ID card reflecting coverage through Viking Insurance, Policy No. 03 00269560, and representing coverage effective from August 22, 1997 through February 22, 1998.
- 27. On September 16, 1997, Barnes refunded \$133 of Fernandez's premium. In a letter from Barnes to Fernandez, dated September 16, 1997, Barnes states she was unable to procure insurance through Viking for him and that she is refunding his premium in full. Barnes failed to refund Fernandez his entire \$144 premium.
- 28. On September 30, 1997, the Department received a letter of complaint from Fernandez against Barnes regarding the insurance coverage on his 1977 Trike.
 - 29. On December 3, 1997, the Department received a letter from Progressive, in which

Progressive states it has no record of insurance coverage on Fernandez.

- 30. On December 4, 1997, the Department received a letter from Viking/Guaranty National Companies, dated December 3, 1997, in which Viking states they have no record of an application or payment in the name of Gabino Fernandez.
- 31. From June through September, Fernandez had no liability insurance coverage on his 1977 Trike due to Barnes' actions.

COUNT V

- 32. On November 17, 1997, the Department received a letter of complaint from Yusuf H. Shabazz ("Shabazz") against Barnes/Poorman's.
- 33. Shabazz purchased insurance coverage for his 1972 Winnebago motor home from Barnes. Shabazz paid Barnes \$270 cash for liability coverage and received from Barnes an Arizona insurance ID card through Progressive, Policy No. 05633901, effective July 1, 1997, expiring July 1, 1998.
- 34. On October 31, 1997, Shabazz backed his motor home into a vehicle behind him and damaged the grill on the vehicle. Shabazz gave Barnes the accident information and Barnes said she would take care of contacting the other vehicle owner's insurance company. Barnes failed to contact either the insurance company or the owner of the damaged vehicle. After numerous attempts, Shabazz has been unsuccessful in contacting Barnes.
- 35. On December 11, 1997, the Department received a letter from Progressive, stating that Progressive has no record of a policy for Yusuf Shabazz. In the letter, Progressive restates that Barnes is a Progressive agent through Poorman's and that effective August 11, 1997, the agency is restricted to writing renewal business only.
- 36. From July through November Shabazz had no insurance coverage on his 1972 Winnebago motor home due to Barnes' actions.

COUNT VI

37. On or about January 9, 1998, the Director issued to Barnes a Subpoena Duces Tecum

to appear and produce her files relating to Hassan Algaraawi. The Subpoena Duces Tecum were served by certified mail, return receipt requested to her address of record with the Department. The return receipt was returned to the Department evidencing receipt by Barnes.

38. Barnes failed to appear at the Department as ordered and subpoenaed.

VIOLATIONS

- 1. Barnes' conduct alleged above constitutes a record of dishonesty in business or financial matters in violation of A.R.S. § 20-316(A)(1) together with A.R.S. § 20-290(B)(2).
- 2. Barnes' conduct alleged above constitutes the wilful violation of, or wilful noncompliance with, any provision of this title, or any lawful rule, regulation or order of the director in violation of A.R.S. § 20-316(A)(2).
- 3. Barnes' conduct alleged above constitutes misappropriation or conversion to her own use or illegal withholding of monies belonging to policyholders, insurers, beneficiaries or others and received in or during the conduct of business under the license or through its use, in violation of A.R.S. § 20-316(A)(4).
- 4. Barnes' conduct alleged above constitutes a conduct of affairs under the license showing the licensee to be incompetent or a source of injury and loss to, or repeated complaint by, the public or any insurer within the meaning of A.R.S. § 20-316(A)(7).
- 5. Barnes made statements misrepresenting the terms of any policy issued or to be issued, within the meaning of A.R.S. § 20-443(1).
- 6. Barnes' conduct as alleged above constitutes the fraudulent preparation and presentation of an application for issuance and of a claim for payments pursuant to an insurance policy, within the meaning of A.R.S. § 20-463(A)(1)(a) and (c).
- 7. Barnes' conduct as alleged above constitutes the diversion of the monies of an insurer or other person, within the meaning of A.R.S. § 20-463(A)(4)(a) and (b).
- 8. Grounds exist for the Director to suspend, revoke or refuse to renew Ms. Barnes' insurance license, impose a civil penalty upon her, and/or order restitution, pursuant to A.R.S. §§ 20-

290(B), 20-316(A) and (C).

9. Grounds exist for the Director to order Barnes to cease and desist from violating A.R.S. § 20-443, and impose a civil penalty upon Respondents pursuant to A.R.S. § 20-456.

WHEREFORE, if after hearing, the Director makes a finding of one or more of the above-described allegations the Director may suspend, revoke or refuse to renew Respondent's insurance license, impose a civil penalty and order restitution, pursuant to A.R.S. §§ 20-316(A) and 20-316(C).

Pursuant to A.R.S. § 20-150, the Director of Insurance delegates the authority vested in the Director of Insurance of the State of Arizona, whether implied or expressed, to the Director of the Office of Administrative Hearings or his designee to preside over the hearing of this matter as the Administrative Law Judge, to make written recommendations to the Director of Insurance consisting of proposed findings of fact, proposed conclusions of law, and a proposed order. This delegation does not include a delegation of the authority of the Director of Insurance to make the order on hearing or other final decision in this matter.

Pursuant to Arizona Revised Statute § 41-1092.01, your hearing will be conducted through the Office of Administrative Hearings, an independent agency. Please find enclosed a copy of the procedures to be followed.

DATED in Phoenix, Arizona this 26 day of May, 1998.

JOHŃ A. GREENE, Director Árizona Department of Insurance

1 COPY of the foregoing mailed this 27th day of May, 1998, to: 2 Robert I. Worth, Administrative Law Judge 3 Office of Administrative Hearings 1700 West Washington 4 Phoenix, Arizona 85007 Shelby L. Cuevas Assistant Attorney General 1275 West Washington, Room 259 Phoenix, Arizona 85007 7 Charles R. Cohen, Deputy Director 8 Gregory Y. Harris, Executive Assistant Director John Gagne, Assistant Director Bob Hill, Investigator Maureen Catalioto, Supervisor 10 Department of Insurance 2910 North 44th Street, Suite 210 11 Phoenix, Arizona 85018 12 Doylene Barnes 318 E. Elm Phoenix, Arizona 85012 13 14 Poorman's Insurance Dovlene Barnes 15 444 W. Camelback, Suite #102 Phoenix, Arizona 85013 16 A courtesy copy of this Notice of Hearing has been mailed/delivered to the persons listed 17 below. If you are listed below, you will receive no further notices or documents concerning this matter other than the Director's final order. Information about the status of this matter, including 18 whether the hearings date has been changed, may be obtained by contacting the Department of Insurance at (602) 912-8454 or the Assistant Attorney General identified above, at (602) 542-7719. 19 Clarendon National Insurance Company 20 1177 Avenue of the Americas New York, NY 10036 21 Insurance Company of the West 22 P.O. Box 85563 San Diego, CA 92138-5563 23 Scottsdale Insurance Company 24 P.O. Box 4110 Scottsdale, AZ 85261 25

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1	USA Property & Casualty Insurance Company P.O. Box 650459		
2	Miami, FL 33265-0459		
3	Victoria Fire & Casualty Company 5915 Landerbrook Drive		
4	Suite 210 Cleveland, OH 44124-4058		
5			
6	Viking Insurance Company of Wisconsin P.O. Box 5365 Madison, WI 53705-0365		
7	Widuson, wi 33/03-0303		
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